

Message Text

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ACTION PM-05

INFO OCT-01 ARA-10 L-03 INR-10 SS-15 SP-02 MMO-01
PER-01 ABF-01 NSC-05 OMB-01 CIAE-00 NSAE-00 ISO-00
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R 071535Z JUL 78
FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC 8181
INFO SECDEF WASHDC
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USCINCSO QUARRY HTS CZ
CHMN USDEL JBUSMC RIO DE JANEIRO

C O N F I D E N T I A L BRASILIA 5331

EO 11652: GDS
TAGS: MASS, BR
SUBJ: SECURITY ASSISTANCE MANAGEMENT STAFF

REF: STATE 161268

1. IN ACCORDANCE WITH THE AUTHORIZATION IN STATE 161268
I WILL SOUND OUT FIREIGN MINISTRY ON SECURITY ASSISTANCE MANAGEMENT
STAFF TO BE LOCATED IN CONSULATE GENERAL IN RIO. I PLAN TO DISCUSS
POSSIBILITY OF STAFF OF FOUR OFFICERS AND ONE STAFF SUPPORT WITH ONE
OF
OFFICERS AT O-5 LEVEL AND OTHER THREE AT O-4 LEVEL. (ADMINISTRATIVE
MODALITIES IN MOVING FROM PRESENT STAFFING PATTERN TO NEW STAFFING
PATTERN WOULD OF COURSE HAVE TO BE WORKED OUT BY DOD). WORKLOAD
STATISTICS PROVIDED ME INDICATE NEED FOR EQUIVALENT FOUR
PERSON-YEARS AT OFFICER LEVEL AND ONE STAFF SUPPORT. ONE O-5
OFFICER WOULD HAVE INTERNAL OVERALL RESPONSIBILITY IN ADDITION
TO PERFORMING HIS/HER SERVICE RESPONSIBILITIES. I WOULD RECOMMEND
THAT O-5 BE AIR FORCE OR NAVAL OFFICER BECAUSE THESE SERVICES
HAVE LARGER SHARES OF WORK TO BE DONE. PURPOSE OF STAFF WOULD
BE TO MONITOR PIPELINE UNTIL IT RUNS OUT IN ABOUT TWO YEARS.
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STAFF WOULD WORK ON SERVICE-TO-SERVICE BASIS AND HAVE NO REPEAT
NO RESPONSIBILITY FOR DISCUSSING ANY OVERALL POLICY MATTERS OR
HANDLING REPRESENTATION WITH BRAZILIAN AUTHORITIES. THIS WOULD
BE HANDLED IN BRASILIA.

2. I AM AWARE OF PROPOSAL TO ASSIGN THREE OFFICERS (ONE FOR
EACH SERVICE) AT O-6 LEVEL BUT I DO NOT CONCUR. COLONEL RANK

PRESUPPOSES POLICY AND REPRESENTATION RESPONSIBILITIES THESE OFFICERS WOULD NOT BE PERFORMING. TASK TO BE HANDLED REQUIRES SUBSTANTIAL DETAILED WORK ON LOGISTICAL PROBLEMS MOST APPROPRIATE TO MAJOR RANK OR BELOW.

3. I AM ALSO AWARE OF THINKING THAT THIS STAFF OR GROUP OR ODC COULD PROVIDE NUCLEUS FOR REBUILDING COOPERATION WITH BRAZIL. MY TALKS HERE WITH MILITARY MINISTERS, REGIONAL COMMANDERS OF THREE SERVICES, ETC., HAVE PERSUADED ME THAT THIS IS A NON-STARTER. BRAZILIANS WANT TO WORK ON SERVICE-TO-SERVICE BASIS THROUGH MILITARY ATTACHES. OVER TIME. BUT PROBABLY

NOT BEFORE NEW ADMINISTRATION TAKES OFFICE, POSSIBILITIES EXIST FOR RENEWED AND STRENGTHENED COOPERATION. BRAZILIAN MILITARY AUTHORITIES HAVE EVINCED RATHER STRONG INTEREST IN PERIODIC CONSULTATION AT JCS-BRAZILIA/ GS LEVEL. BUT IF I HAVE HAD ONE THING MADE CLEAR TO ME IN THESE CONVERSATIONS IT IS THAT BRAZILIANS DO NOT CONSIDER JOINT COMMISSIONS AND CHANNELING MATTERS THROUGH INTERMEDIATE HEADQUARTERS CONDUCIVE TO GOOD RELATIONS. THIS IS A MATTER OF PRIDE WITH BRAZILIANS BUT IT IS ALSO FACT OF LIFE HERE THAT BRAZILIANS ARE NOT READY TO ACCEPT JOINT COMMAND CONCEPT.

4. I FIND THAT JBUSMC WAS PERFORMING SOME OF ATTACHE FUNCTIONS BECAUSE IT WAS CONVENIENT TO DOSO, E.G., REPRESENTATION, SHIP VISITS, OVERALL POLICY MATTERS, ETC. DAO SHOULD PICK UP ALL OF THIS WORKLOAD WHICH NECESSARILY REQUIRES CONSIDERABLE
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TRAVEL FROM BRASILIA TO SAO PAULO, RIO, RECIFE, SALVADOR AND OTHER PLACES. I HAVE NOT BEEN ABLE TO REVIEW WHAT THIS MEANS IN TERMS OF STAFFING BUT WILL MAKE RECOMMENDATIONS IN DUE COURSE.

5. WE HAVE GONE TOO FAR IN DOWNGRADING DAO STAFF. AS I MENTIONED TO ADMIRAL HOLLOWAY I BELIEVE DEFENSE ATTACHE SHOULD BE AT O-7 LEVEL. OTHER TWO ATTACHES SHOULD BE AT O-6 LEVEL. SEVERE PRUNING WHICH REMOVED ALL O-8 AND O-7 OFFICERS WAS TAKEN BY BRAZILIAN MILITARY AS SLAP IN FACE NOT WARRANTED BY THEIR DECISION TO TERMINATE JBUSMC. I RECOMMEND DOD TAKE STEPS TO ASSIGN O-7 ARMY OFFICER AS DAO ON DEPARTURE OF CURRENT ARMATT IN DECEMBER 1978. IT WOULD PROBABLY BE DESIRABLE THEREAFTER TO ROTATE DAO AMONG THREE SERVICES.
SAYRE

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